

DEPARTMENT OF THE TREASURY WASHINGTON, D.C.

November 15, 2024

Sandy Quinn, Jr., Chairman Gulf County Board of County Commissioners 1000 Cecil G. Costin, Sr. Blvd. Port Joe, Florida 32456

Dear Mr. Quinn:

We have reviewed the Multiyear Implementation Plan (MIP) Amendment #5 from Gulf County submitted on October 9, 2024. We find that the Gulf County MIP Amendment #5 is complete and appears to comply with the applicable requirements of the RESTORE Act, Treasury's implementing regulations at 31 CFR Part 34, and Treasury's guidance. As of the date of this letter, Treasury accepts Gulf County's MIP Amendment #5.

We encourage you to refer to the Direct Component Funding Opportunity Announcements and Standard and Program-Specific Terms and Conditions on Treasury's RESTORE Act website at https://home.treasury.gov/policy-issues/financial-markets-financial-institutions-and-fiscal-service/restore-act/direct-component/direct-component-resources as you prepare your grant application.

We will post all accepted MIPs and amended MIPs on Treasury's RESTORE Act <u>Direct</u> <u>Component Multiyear Implementation Plans</u> website. Therefore, please post the accepted MIP Amendment #5 on Gulf County's website and provide us with a link to the website where it's posted no later November 22, 2024 so we can include the link on <u>Direct Component Multiyear Implementation Plans</u> website.

Treasury has determined that the Water Systems Improvements Activity 5 does not meet the criteria to be covered by Treasury's Public Interest General Applicability Waiver from Application of Section 70914(a) of the Build America, Buy America Act to the RESTORE Act, Direct Component Infrastructure Projects That Were in the Funding Pipeline by May 14, 2022, ('Pipeline Waiver'), effective as of February 17, 2023. As such, Gulf County will need to comply with Build America, Buy America Act requirements for these projects.

Treasury's acceptance of this MIP Amendment is not a final determination of the eligibility of activities, projects, and programs for Direct Component grant funding and does not bind Treasury to obligate funds from the Trust Fund. Gulf County must submit a grant application to Treasury for Direct Component funding separately for the activities, projects, and programs listed in your accepted MIP through Treasury's RESTORE Grants Management System (RGMS). Please note, the application must specify how Direct Component funds will be used and identify any non-federal cost share funds that will be used for the project. Treasury will

review the application to determine if it complies with the applicable active Direct Component Funding Opportunity Announcement, including the applicable requirements of the RESTORE Act, Treasury's implementing regulations at 31 CFR Part 34, the Uniform Guidance at 2 CFR Part 200, other federal laws, regulations, and Treasury's policies on grants. Applicants may submit grant applications only for funds that are currently available for distribution from the Trust Fund, in accordance with allocations established under the RESTORE Act and Treasury's implementing regulations at 31 CFR 34.302.

In the future, whenever a material change is required for this accepted Multiyear Implementation Plan Amendment, Gulf County must follow the same requirements for Treasury's acceptance of its initial Multiyear Implementation Plan, including those for public review and comment to ensure the amendment to your existing MIP is accepted by Treasury. For more information, see Treasury's Frequently Asked Questions (FAQs) Relating to the Direct Component Program, which sets forth guidance on the statutory and regulatory requirements related to MIPs We look forward to working with you. Please send any questions to restoreact@treasury.gov.

Sincerely,

Andrew H.

McLarty

Digitally signed by Andrew H. McLarty
Date: 2024.11.14 14:31:10
-05'00'

Andrew McLarty
Acting Program Director
Office of Gulf Coast Restoration

cc: Sherry E. Herring, Office of Management & Budget Director, Gulf County Erin Kennedy, Grants Administrator, Gulf County Jeffrey Gilleo, Awards Program Analyst, Office of Gulf Coast Restoration

BOARD OF COUNTY COMMISSIONERS GULF COUNTY, FLORIDA

1000 Cecil G. Costin, Sr. Blvd. • Room 302 • Port St. Joe, Florida • 32456 850.229.6106 • Fax: 850.564.7503 www.gulfcounty-fl.gov • bocc@gulfcounty-fl.gov DATE & TIME OF MEETINGS: Fourth Tuesdays at 9:00 a.m., E.T.

September 24, 2024

Department of Treasury RESTORE Act Direct Component

RE: Gulf County MYIP Amendment-05

To Whom It May Concern:

On behalf of the Gulf County Board of County Commissioners (BOCC),

The Gulf County Board of County Commissioners (BOCC) reviewed and approved the proposed project list for the MYIP Amendment-05 on the July 16, 2024. The proposed projects were developed based on public and stakeholder input in the initial MYIP process as well as matching projects proposed for the Restore Act and current needs for our area.

The Gulf County MYIP Amendment-05 was made available for public review and comment from July 21, 2024 until September 23, 2024. A revised proposal was made available on August 8, 2024. Please see attached email for the only public comments that were received.

The Gulf County BOCC accepted the MYIP Amendment-05, including each activity in the plan, and voted to approve it after consideration of public comments and meaningful input from the public after a 65-day public comment period. The Gulf County Board of County Commissioners voted to approve the MYIP Amendment-05 at the September 24, 2024 meeting.

Please accept this letter as Gulf County BOCC formally adopting the MYIP Amendment-05.

Should you have any questions or concerns, please contact Sherry Herring, Office of Management and Budget Director, at the following e-mail address: sherring@gulfcounty-fl.gov.

Sincerely,

Sandy Quinn, Jr.

Gulf County BOCC Chairman

RESTORE ACT Direct Component Multiyear Plan Matrix — Department of the Treasury	nent Multiyear Plan Matrix	 Department of the Tree 	asury						OMB Approval No. 1505-0250
Applicant Name:	Gulf County Board of County Commissioners	Commissioners							
1. MULTIYEAR PLAN VERSION (INITIAL OR AMENDMENT NUMBER):	AMENDMENT NUMBER):	Amendment #05	2a. DATE OF INITIAL MULT	INITIAL MULTIYEAR PLAN ACCEPTANCE (mm/dd/yyyy)	: (mm/dd/yyyy):	2/11/2017	2/17/2017 26. DATE OF LAST MULTIYEAR PLAN ACCEPTANCE:	PLAN ACCEPTANCE:	1/31/2024
3. CUMULATIVE DIRECT COMPONENT ALLOCATION AVAILABLE FOR DISTRIBUTION TO APPLICANT	OCATION AVAILABLE FOR DISTRIBUTION	TO APPLICANT:		\$6,175,894.26	4. TOTAL ALLOCATIONS PI	US KNOWN FUNDS NOT Y	\$6,175,894.26 4. TOTAL ALLOCATIONS PLUS KNOWN FUNDS NOT YET DEPOSITED IN TRUST FUND FOR DIRECT COMPONENT:	OR DIRECT COMPONENT:	\$18,854,787.35
S. Frimary Direct Component Engine Activity Further Described in Application	6. Activity Title (Static Field)	7. Location (Static Field)	ponent	8b. Other RESTORE Act	8c. Other Third Party	sd. Total Contribution	9. Proposed Start Date mm/dd/yyyy	10. Proposed End Date mm/dd/yyyy	11. Status (refer to Instructions)
Planning assistance	Direct Component Planning Assistance	Gulf County, FL	\$499,221.84	\$0.00	Contribution \$0.00	\$499,221.84	12-2015	05-2017	05-2017 Closed. Funded in Award #RDCGR100003.
Coastal flood protection and related infrastructure	St. Joseph Peninsula Beach Restoration	St. Joseph Peninsula, Gulf County, Fl.	\$2,781,379.60	00.0\$	\$9,608,000.00	\$12,389,379.60	11-2018	10-2021	10-2021 Closed. Funded in Award #RDCGR190069.
Infrastructure projects benefitting Gulf County Public Safety the economy or ecological Center resources, including port infrastructure	Gulf County Public Safety Center	Gulf County, FL	\$1,210,000.00	\$0.00	\$0.00	\$1,210,000.00	04-2019	04-2021	04-2021 Closed. Funded in Award #RDCGR100080.
Promotion of tourism in the Gulf Coast Region, including recreational fishing	Howard Creek Lower Landing	Gulf County, FL	\$671,000.00	\$0.00	\$0.00	\$671,000.00	10-2020	09-2021	09-2021 Closed. Funded in Award #RDCGR100134.
Infrastructure projects benefitting Water Systems Improvements the economy or ecological resources, including port infrastructure		Gulf County, FL	\$4,308,011.95	\$0.00	\$30,091,988.05	\$34,400,000.00	\$34,400,000.00 Within 6 months of approved MYIP	48 months after award	Amendment #05 - working on application.
Planning assistance	Airport Pre-Construction	Gulf County, FL	\$1,000,000.00	\$0.00	\$975,000.00	\$1,975,000.00	\$1,975,000.00 Within 6 months of approved MYIP	12 months after project begins	Amendment #03 - working on application.
Infrastructure projects benefitting Airport Construction the economy or ecological resources, including port infrastructure	Airport Construction	Gulf County, FL	\$867,882.31	\$0.00	\$0.00	\$867,882.31	\$867,882.31 Within 12 months after airport planning project is complete and permits have been obtained	48 months after award	Amendment #03 - on hold until pre-construction activity is completed.
						\$0.00			

						nges in proposed dates and
						$ please \ note: \ Grant \ awards \ may \ reflect \ non-material \ changes \ in \ proposed \ dates \ and \ \$52,012,483.75 estimated \ funding.$
						Please note: Grant awards restimated funding.
00'0\$	00'0\$	00'0\$	00'0\$	0000\$	00.0\$	\$52,012,483.75
						\$40,674,988.05
						\$0.00
						\$11,337,495.70
						RIBUTIONS FOR ACTIVITY(IES) (refer to
						12. ESTIMATED TOTAL FUNDING CONTRIBUTIONS FOR ACTIVITY(IES) (refer to Instructions)

According to the Paperwork Reduction Act of 1995, no persons are required to reapond to a collection of information unless it displays a valid OMB control number. The valid OMB control number for this information is 1805-0250. Comments required to concerning the experiment of the Treasury, Office of Gulf Coost Restoration, 1800 Pennsylvania Ave., WW, Washington, DC 20220.

RESTORE ACT Direct Component Multiyear Implementation Plan Narrative

Department of the Treasury

OMB Approval No. 1505-0250

Directions: Use this form for the Initial Multiyear Implementation Plan and any subsequent amendments to an accepted Multiyear Implementation Plan. For amendments, include only new and/or materially modified activities.

ion Plan Version (Initial or	05		
Gulf County Board of County Com	missioners		
rmation of the Person to be cont	acted (POC) on matters concerning this Multiyear		
Clay Smallwood	<u> </u>		
Assistant County Administrator			
csmallwood@gulfcounty-fl.gov			
850-229-6106			
	Gulf County Board of County Com rmation of the Person to be cont Clay Smallwood Assistant County Administra csmallwood@gulfcounty-fl.g		

NARRATIVE DESCRIPTION:

- 1. Please provide the following for EACH proposed activity (i.e. project or program) listed in the matrix:
 - -Description of the proposed activity (i.e. project or program);
 - If the activity includes third-party funding, describe the amount and current status of funding (e.g., for another grant, whether the funds have been requested or awarded; if requested, where they are in the approval process) from other sources and provide a description of the specific portion of the project to be funded by the RESTORE Act Direct Component;
 - Need (i.e., What is the problem this activity seeks to address, or the anticipated benefit to the community?),
 - -Purpose and objective(s) (i.e., How will the proposed activity address the need? What are the desired outcomes?);
 - -Anticipated milestones (i.e. What are key phases and milestones by which the entity will monitor progress towards completion?);
 - -Milestones for each activity
 - -Criteria applicant will use to evaluate the success of each activity (project or program), (i.e., How will the entity determine that the activity achieved its objectives and solved or ameliorated the problem the activity (project or

program) sought to address or provided the anticipated benefits? Note that this does not need to be at the level of proposed performance metrics, which will be negotiated with Treasury at the time of application for an award.) Please also provide <u>either</u> a) an individual map of each and every proposed activity listed on the matrix, clearly showing the location of the activity or b) a single map showing all proposed activities listed on the matrix. Note that all proposed activities must be carried out in the Gulf Coast Region, as defined by 31 C.F.R. 34.2 and pursuant to 31 CFR 34.201, except activities designed for the promotion of tourism in the Gulf Coast Region, including promotion of recreational fishing; the promotion of the consumption of seafood harvested from the Gulf Coast Region; and planning assistance.

Description: The Gulf County Water System provides water to more than 2,000 customers located in the southernmost areas of Gulf County (Cape San Blas, Indian Pass, Simmons Bayou, and Jones Homestead). Prior to Hurricane Michael, customers of this system were serviced by two production wells, both of which are located within a few hundred feet of the coastline. The storm surge from Hurricane Michael destroyed one well, causing the system to operate with only one production well from October 2018 to April 2021 causing issues with meeting demand, low pressures, etc. The County has re-constructed one well and repaired and improved the system but continues to experience volume and pressure issues in addition to the risk of storm surge and future damage. The County has received grants to construct the inland water plant and booster station. However, as the projects have started design and construction, a funding shortfall has been identified for the Water Treatment Plant and Booster Station. This project is seeking additional funding necessary to complete the transmission main lines, the Water Treatment Plant, and the Booster Station Plant to ensure the County ends with a connected and complete distribution system. Each of these components can be done in phases, and the County will use additional Direct Component funds as they become available to amend the project accordingly.

Funding: Community Development Block Grant Disaster Recovery (CDBG-DR) awarded Gulf County \$7,012,869 for the North Transmission Main. However, the County has identified a funding shortfall for the material, equipment, and construction costs of the Booster Station Plant and South Transmission Main portion of the water system project.

Department of Environmental Protection Resilient Florida Grant awarded Gulf County \$6,784,183 for the design, permitting and construction of a water treatment plant. The County will seek to use Direct Component funds to cover any costs that the County is unable to fund.

The Direct Component funds will be used to cover material, equipment, and construction activities for different phases of the water system improvement project as funds permit. The County is phasing out the water system improvements project and will want to utilize future funding for system improvements once the funding is available. Direct Component funds may be used for each of the following phases listed below:

- Phase 1 is the completion of the North Transmission Lines. The North Transmission Lines will connect the Booster Station to the Water Treatment Plant. It is approximately 64,320 linear feet. The estimated number of months to complete the installation of the North Transmission Lines is approximately 12 months. The estimated cost is approximately \$7,400,000. It is primarily being funded by a Florida Commerce Grant. RESTORE Direct Component funds may be used to complete this phase.
- Phase 2 materials and equipment purchases for the Booster Station Plant. Some examples of materials and equipment that is needed for the Booster Station Plant are a 400,000 gallon ground storage tank, automatic transfer switch, backup diesel generator, multiple high-service pumps with motors, chemical feed system, etc. The estimated number of months to receive the materials and equipment is approximately 12 months. Estimated cost is approximately \$1,000,000. Funding sources may include RESTORE Direct Component, FEMA, or other funding sources as the County is actively seeking additional funding.

- Phase 3 is the construction of the Booster Station Plant. The Booster Station Plant will be located on Jones Homestead Road in Port St. Joe, FL. It will contain a 400,000 gallon storage tank, high service pump station, chemical feed system, electrical building, etc. The estimated number of months to complete the construction of the Booster Station Plant is approximately 9 months. Estimated cost is approximately \$5,500,000. Funding sources may include RESTORE Direct Component, FEMA, or other funding sources as the County is actively seeking additional funding.
- Phase 4 is the materials and equipment purchases for the Water Treatment Plant. Some examples of materials and equipment that is needed for the Water Treatment Plant is a 500,000 gallon ground storage tank, 20,000 gallon iron backwash storage tank, multiple high service pumps with motors, automatic transfer switch, backup kw diesel generator, chemical feed system, submersible vertical turbine well pump, iron removal system, etc. The estimated number of months to receive the materials and equipment is approximately 12 months. Estimated cost is approximately \$3,000,000. The primary funding source would be Florida Department of Environmental Protection Resilient Florida Grant. Additional funding sources may include RESTORE Direct Component, FEMA, or other funding sources as the County is actively seeking additional funds.
- Phase 5 is the construction of the Water Treatment Plant. The Water Treatment Plant will be located on Gardenia Street in White City, which is an unincorporated community in Wewahitchka, FL. It will contain wells, an iron removal system, 500,000 gallon ground storage tank, 20,000 gallon iron backwash storage tank, chemical feed system, high service distribution pumps and an electrical building. The estimated number of months to complete the construction of the Water Treatment Plant is approximately 9 months. Estimated cost is approximately \$9,500,000. The funding source is undetermined currently, but the County is actively seeking additional funding sources. Funding sources may include RESTORE Direct Component.
- Phase 6 is the materials and equipment purchases for the South Transmission Lines. Some examples of materials and equipment that would be needed to construct the South Transmission Lines are different sizes of potable water pipes, valves, taps, manholes, adapters, etc. The estimated number of months to receive the materials and equipment is approximately 9 months. Estimated cost is approximately \$3,000,000. The funding source is undetermined currently, but the County is actively seeking additional funding sources. Funding sources may include RESTORE Direct Component.
- Phase 7 is the construction of the South Transmission Lines. The South Transmission Lines will connect the Booster Station Plant to LUCI 1 at Dead Man's Curve in Port St. Joe, FL. It will be the installation of potable water lines from the Booster Station Plant to LUCI 1. The estimated number of months to complete the installation of the South Transmission Lines is approximately 12 months. Estimated cost is approximately \$5,000,000. The funding source is undetermined currently, but the County is actively seeking additional funding sources. Funding sources may include RESTORE Direct Component.
- Phase 8 includes future water system improvements that arise. This phase will incorporate any unforeseen modifications or elements to the water system improvements project that are not captured in another phase. It will be the last phase, but it is not guaranteed to occur; it is the phase where the County will review the final project before signing off on completion. The estimated time frame and cost is to be determined on an as needed basis.

Need: The Gulf County Water System needs to be moved further away from the coastline in order to ensure that it is protected from natural disasters, like tropical storms and hurricanes. Customers were serviced by only one production well for roughly 30 months because of a hurricane putting one of the production wells out-of-service. Both wells are now operational, but the County continues to address issues regarding volume (quantity) and pressure needed to meet customer demands. Demand for more volume and better pressure continues to grow as the area rebuilds post Hurricane Michael.

Purpose: To construct a fully connected and complete Water Treatment Plant and Booster Station Plant. This will move the water source away from the Gulf of Mexico by approximately 14.5 miles and approximately 6.5 miles away from the St. Joseph Bay to mitigate the risks associated with storm surge and saltwater intrusion.

Objective: The objective of this project is to phase out the water system improvements project as Direct Component funding becomes available. The end goal is to have a connected and complete Water Treatment Plant and Booster Station Plant and move the only drinking water infrastructure that is owned by the County away from the coast and the threats of storm damage and flooding. This project will ultimately increase system capacity, resiliency, efficiency, enhance water quality, decrease flood hazards, and mitigate damage to sensitive habitats.

Milestones: Even though the project will be phased out to accommodate for the funding that is available, the milestones should follow the same process.

- Prepare bid package meeting U.S. Treasury specifications
- Solicit bids
- Select contractor and award contract agreement
- Complete contract

Performance measures: The following measure will be used to measure the success of the activity:

- Material and equipment purchases completion for one phase
- Construction completion for one phase

The ultimate measure will be an operational Water Treatment Plant and Booster Station Plant.

Location: See attached map.

- 2. Please summarize the process for developing the draft multiyear implementation plan, including how projects were initially evaluated and prioritized, and how the entity made the draft multiyear implementation plan available for a minimum of 45 days for public review and comment, in a manner calculated to obtain broad-based participation from individuals, businesses, Indian tribes, and non-profit organizations, such as through public meetings, presentations in languages other than English, and postings on the Internet.
 Attach:
 - -Documentation (e.g., a copy of public notices) to demonstrate that the entity made its multiyear implementation plan available to the public for at least 45 days;
 - A copy of all meaningful public comments received (OGCR defines "meaningful" as <u>all</u> comments pertaining to the selection of each activity (projects and programs) or the approach to or design of any proposed activities (projects and program));
 - Any responses provided to meaningful public comments;
 - A list of changes made as a result of meaningful public comments. If critical comments were received but no changes were made, the entity should explain why incorporating these comments is infeasible or not in keeping with the public interest; and
 - A letter from the applicant's leadership approving submission of the multiyear implementation plan to Treasury or a resolution approving the applicant's multiyear implementation plan.

The Gulf County Board of County Commissioners, with staff, and the County's RESTORE Act Committee and outside consultants, developed the initial MYIP for Gulf County. From the original list of proposed projects, (1) project was accepted in the initial MYIP submitted in 2017. The proposed projects in the MYIP Amendment include some of the projects proposed in the initial process, and further refined by the Board of County Commissioners and staff. As the Board of County Commissioners has moved through this process, project priorities have changed due to local factors and developed priorities. These priorities include new water infrastructure and airport access. While the BOCC remains committed to all projects originally outlined in the MYIP, need and necessity has required the Board to re-evaluate timing and priorities. The projects in this MYIP- Amendment #05 were prioritized and approved by the Board of County Commissioners at the July 16, 2024 meeting.

The Gulf County Board of County Commissioners reviewed and approved the proposed project list for the MYIP amendment at their regularly scheduled meeting on July 16, 2024. Public Comments were allowed as is per common practice at all County Commission Meetings. The proposed project was developed based on public and stakeholder input in the initial MYIP process as well as matching projects proposed for the Restore Act and current needs for our area.

MYIP Amendment #05 was originally made available to the public for review and comment from July 21, 2024 to September 3, 2024. However, a revision to MYIP Amendment #05 was made available to the public on August 8, 2024 and extended the review and comment period to September 23, 2024 (totaling a 65-day period).

The Gulf County Board of County Commissioners published NOTICE that the Draft MYIP was available for the Public's review and comment during the 65-day period at the following locations:

- Gulf County Administration Building located at 1000 Cecil G. Costin Sr. Blvd. Port St. Joe, FL 32456 and the Gulf County Courthouse, consecutively for 65 days.
- Gulf County RESTORE Act website: https://www.gulfcounty-fl.gov and the main County website: https://www.gulfcounty-fl.gov
- The Panama City News Herald, a local news publication, https://www.newsherald.com/
- Information packet posted for the BOCC meetings held August 27, 2024 and September 24, 2024.

The Gulf County Board of County Commissioners accepted and approved the MYIP Amendment #05, including each activity in the plan, after consideration of public comments and meaningful input from the public after the 65-day public comment period. The Gulf County Board of County Commissioners voted to approve the MYIP Amendment-05 on September 24, 2024. There was one public comment received during the 65-day public comment period, and it did not pertain to the project that was being proposed for amendment.

Erin Kennedy

From: Sent: geopoobaby <geopoobaby@aol.com> Sunday, September 1, 2024 3:25 PM

To:

Erin Kennedy

Subject:

RESTORE Act Direct Component Multiyear Implementation Plan (MYIP) Amendment #05

9-1-24

Airport Comments

My comments are from the perspective of a full time Gulf County resident, not connected with the Gulf County Government and Private Developers that are pushing this project.

I do not support this airport for four reasons: Common sense, the reality of "free" money, environmental and the future of Gulf County.

Common Sense

Gulf County does not need this airport. The (underutilized) Apalachicola Airport is located only 21 miles from Cape San Blas. Old Dynamite Dock Road (near the proposed airport) is 19.5 miles from Cape San Blas. Is a new airport, located only 1.5 miles closer than the Apalachicola Airport, worth those millions of dollars and the environmental damage?

If the intent is really to improve infrastructure, Improving the Apalachicola Airport makes much more sense, But Franklin County apparently cannot justify added investment to their existing airport.

The May 5, 2023 story in the Star claims that the public is "engaged" with the proposed airport. In this case, I think engaged means "involved", but not in a supportive way. I have not heard any pro-airport discussion from the general public.

Free Money

I learned long ago that nothing in government is free. Someone will always pay. The people that will eventually pay just do not realize that they will be paying. Government "grants" are funded with taxpayer dollars.

Environmental

Paving of the runway, plus all the adjoining paved areas will only add to the Gulf County flooding problem. The clearing of pine flatwoods will also add to the drainage problem.

The Future

How about protecting undeveloped land instead of trying to fill every available spot with unneeded development?

How about better funding for the infrastructure that we already have? Costs for upkeep are only going up.

Robert Kaufmann 171 S Seminole St Port Saint Joe, FL 32456

Sent from my iPad